

Norwegian Financial Mechanism 2009 - 2014
Programme "Schengen Cooperation and Combating Cross-border and Organised Crime, including Trafficking and Itinerant Criminal Groups"

**Project: Cooperation in the field of illegal migration
and protection of human rights**
Cod: RO21-MAI-IGPF-PDP-2

Project Application

1. Project Summary

Project title: Cooperation in the field of illegal migration and protection of human rights;
Programme Area: Security and Rule of Law
Organized Crime, including Trafficking and Itinerant Criminal Groups;
Name of Project Promoter:

Short description of the Project:

a.) Objectives

The objective of the project is to increase the citizens' security by enhancing the cooperation between law enforcement agencies, international agencies and NGO's in partner countries, in fighting against illegal migration and organized crime;

b.) Main activities

1. **Study visit** in partner country - 1 (Hungary – one week) familiarizing the participants with the operational aspects of the project through a series of activities such as: presentation of the regular border control performed by the Hungarian Border Police in one BCP and exchanging best practices in investigating organized crime networks involved in smuggling of migrants;
2. **Study visit** in partner country – 1 (Republic of Moldova – one week) familiarizing the participants with the operational aspects of the project through a series of activities such as: presentation of the regular border control performed by the Moldavian Border Police in one BCP and exchanging best practices in investigating organized crime networks involved in smuggling of migrants;
3. **Study visits of project partners** – 2 (Romania – one week each) - The study visits in Romania aim at familiarizing the participants with the operational aspects of the project through a series of activities such as: presentation of the regular border control performed by the Romanian Border Police in one BCP, as well as presentation of the main responsibilities and actions taken by the General Inspectorate for Immigration in one asylum seekers' camp. At the same time, the second half of the study visits will be dedicated to the establishment of the handbook summary and the guidelines for the first chapters;
4. **One workshop** (one week), in Romania, on practical aspects of cooperation between states in the field of combating organized crime networks involved in smuggling of migrants; this activity has as target - gathering the inputs of all the participants and creating the final version of the handbook based on the expertise gained within the framework of the study visits.
5. **Drawing up a handbook of best practices** in investigating organized crime networks involved in smuggling of migrants; this is a continuous activity unfolding from the first study visit.
6. **Conducting activities of visibility:**
 - Organize an **opening reception** and conference of the project;
 - Organize a **closing reception and conference** of the project;
 - Creating advertising materials – calendars, pens, notebooks: 350-450;

7. Purchasing products in order to:

- lead to the fulfillment of project objectives (creating a network of border police officers within the three countries in combating illegal migration phenomenon and protection of human rights/ developing new ways, means and procedures or improving the existing ones used in the work of combating illegal migration and protection of human rights);
- facilitate communication with the partners (sending information, materials, documents necessary in developing the handbook of good practices);
- create a good environment by providing objects and tools that streamline the day to day activity

c.) Budget

Total budget of the project: **170,310.00 Eur , VAT included**

Financial contribution from the Norwegian Financial Mechanism (85%): **144,763.5 Eur**

Romanian co-financing (15%): **25,546.5 Eur**

d.) Partners

- **International partners**
 - Border Police department of Moldova;
 - National Police of Hungary.
- **National partners**
 - General Inspectorate for Immigration;
 - UNHCR – United Nations High Commissioner for Refugees;
 - JRS Romania – Jesuit Refugee Service.

e.) Duration of the Project and Timeframe for its implementation

The project has a proposed duration of 15 months and it will begin in January 2014.

(5.) Other relevant information of key importance

According to PROGRAMME AGREEMENT, the target of output indicators are:

Output indicator(s)	Target
Number of study visits conducted to/from Romania and neighbouring non-Schengen countries.	4
Number of handbooks of best practices in investigating organized crime networks involved in smuggling of migrants developed.	1000

2.Project Promoter Information:

2.1 Name and Contact Details:

Full Legal Name: General Inspectorate of Border Police of Romania
Address: Geniului Blvd., no. 42 C, district 6, Bucharest.
Contact Person: Dorobanțu Angelica
Job Title: Head of Project Implementation Unit
Telephone: (00 40) 021.408.50.35
Mobile: (00 40) 0761.041.112
Fax: (00 40) 021.408.50.35
Email: piu_gibp@mai.gov.ro

2.2 Description of the Project Promoter

The promoter of the project is the General Inspectorate of the Border Police which is the central body of the Romanian Border Police with legal personality and territorial competence for the entire area under the responsibility of the Border Police. It leads and it is responsible for the whole activity of the Border Police, it investigates and inquires extremely serious crimes belonging to organized crime, illegal migration and the crimes across the border, committed in the territorial area of competence of the Border Police.

At the territorial level, the Romanian Border Police is made up of Coast Guard, Territorial Inspectorates, naval groups, sectors and BCP.

Romanian Border Police regular activities are:

- surveillance and control in checkpoints at the state borders of Romania, the prevention and fight against illegal migration and the cross-border criminality in the competence area, as well as against any breaking of the legal regime of the state border;
- protection of life, the body integrity as well as the freedom of people, public and private property, as well as the other rights and legal interests of citizens and community;
- control of documents for crossing the state borders in checkpoints opened for international traffic, at entrance and exist of free zones, in the points for the small traffic, in simple crossing points or accordingly, in other places, according to the law;
- together with the other authorities which, according to the law, have attributions at the border checkpoints, it ensures the fluent, correct and civilized traffic of people and goods through the checkpoints of the state border;
- control of the transport across the border of weapons, ammunition, collection and self-defense weapons with their ammunition, explosives, toxic or radioactive substances;
- surveillance, by direct observance, of the air space belonging to the state border and the territorial sea;
- control of the way in which treaties, agreements, conventions and protocols regarding the state border and the border crossing control, ratified by Romania with the neighboring states, with other states, international or regional organizations are turned into force;
- conclusion of treaties and international cooperation documents, through the General Inspectorate of Border Police, with similar authorities in other states, in the specific competence area, observing the internal and international relevant laws.
- surveillance, control and maintenance of border signs;
- organization and cooperation in the specific areas of activity with similar bodies of the neighboring states or of other states or state communities, according to bilateral or multilateral agreements Romania is part of;

- organization of actions to discover and identify people who broke or intend to break the legal regime of the state border, as well as other provisions settled by the law as competence.
- collection, storage, process and exchange of data and information, under the terms provided by the Romanian law, with Romanian public authorities and with similar authorities in other states, on the basis of the agreements Romania is a part of;
- ascertain of offences and application of sanctions, according to the law
- coordination of personnel's activity of the other institutions or economic agents who, according to the law, work at the state border checkpoints, and the control of the way the personnel in the checkpoints obey the law;
- maintenance of public order and safety at the state border checkpoints, and at the request of other authorities, participates in this kind of activities in the localities within the competence area;
- together with other structures of the Ministry of Administration and Interior, in co-operation with troops of the National Defense Ministry, with the civil protection bodies and other authorities provided by the law, it takes part in activities of saving and evacuating the people and goods in case of fires, explosions, accidents, natural calamities and catastrophes, as well as in activities of limiting the consequences and taking away the debris provoked by such events;
- together with other territorial authorities for environment protection and with border units of neighboring states, it takes part in prevention of ecological risks and possible dangers, as well as in case of accidents affecting environment factors, taking measures to eliminate the consequences;
- performance, in the laboratories and with the experts authorized at the level of the Romanian Border Police, of technical – science and forensic expertise according to the legal regulations in force;
- organization and coordination, through Frontex National Contact Point, within the General Inspectorate of Border Police, activities under aegis of European Agency for Management of Operational Cooperation of External Borders of European Union State Members, called from now on Frontex Agency, on the territory of Romania, according to the Regulation EC 2007/2004 of Council of 26th of October 2004 to establish the European Agency for Management of Operational Cooperation of External Borders of European Union State Members;
- participation, with border policemen and technical equipments in common operation/activities organized by Frontex Agency to secure the external borders of European Union;
- ascertain of criminal deeds and performance of criminal investigations, through criminal investigation unit of Romanian Border Police;

Directorate for Countering Illegal Migration and Cross-border Criminality is part of the General Inspectorate of Romanian Border Police responsible for the prevention and countering of illegal migration and cross-border organized crime. In accordance with the tasks provided by the internal law, the Directorate:

~~Performs criminal investigation activities on illegal border crossing and traffic with migrants,~~

~~Organizes actions to discover and identify people who broke or intend to break the legal regime of the state border,~~

~~Collects, stores, processes and exchanges data and information, under the terms provided by the Romanian law, with Romanian public authorities and with similar authorities in other states, on the basis of the agreements Romania is a part of;~~

~~Protects life, body integrity and freedom of people, public and private property, other rights and legal interests of citizens and community;~~

- Performs activities in cooperation with international bodies, as UNHCR, to defend human fundamental rights.

According to the organizational chart of Romanian Border Police, the Directorate for Countering Illegal Migration and Cross-border Criminality has correspondent territorial structures within the competence area. The role of this Directorate is to coordinate, support and control the activity of the subordinated territorial structures in the field of illegal migration.

2.3 Project Partners:

International partners

- Border Police department of Moldova;
- National Police of Hungary.

National partners

- General Inspectorate for Immigration;
- UNHCR – United Nations High Commissioner for Refugees;
- JRS Romania – Jesuit Refugee Service.

3.Relevance

The project through its objective and main activities is significantly relevant to the National Strategy on Immigration since it leads to the completion of the 3.2.1. component of the Action Plan related to the above mentioned strategy. The project's relevance is also under the auspices of the new EU Policy Cycle 2014-2020.

At the same time, the current project is relevant for the following:

- National Strategy on Public Order;
- National Strategy on Defence;
- Strategic Plan of MAI for 2007-2013;
- The Strategy of MAI for security and public order for increasing of citizen safety and preventing of street criminality;
- Stockholm Program – “An opened and safer Europe for its citizens and their protection”;
- EU Strategy for Internal Security;
- National strategy for preventing and countering terrorism.

4. Project Content:

4.1 The objective of the project is to increase citizens' security through the improvement of the efficiency of cooperation between law enforcement agencies and NGO's in partner countries in fighting illegal migration and organized crime as following:

a.) to stimulate, promote and develop horizontal methods and tools necessary for strategically preventing and fighting against illegal migration and guaranteeing security, public order and protection of human right as the work carried out in the European Union Crime Prevention Network, public-private partnerships, best practices in prevention of illegal migration and comparable statistics;

b.) to promote and develop coordination, cooperation and mutual understanding among law enforcement agencies, other national authorities and related Union bodies in respect of the priorities identified by the Regulation (EC) no. 562/ 2006 of the European Parliament and

Council of 15th of March 2006 establishing a Community Code on the rules governing the movement of people across borders (Schengen Border Code);

- c.) to promote and develop best practices for admission of refugees;
- d.) to promote and develop best practices in investigating organised crime networks involved in smuggling of migrants.

4.2 To meet the priorities mentioned under section *Cross-border Cooperation* within the Annex 1 of MOU, the project should achieve the following results:

- Establishment of partnerships between all relevant actors (private, public, non-governmental) addressing illegal migration activities from a wide perspective with the aim of exchanging good practices on identification of illegal migration and violation of human rights cases and establishing guidelines on cooperation agreements for prevention and combating illegal migration;
- Development of new, or practical implementation of already existing tools/instruments to address respect for human rights and ensuring a gender perspective in illegal migration policies;
- Establishment of national referral mechanism and develop guidelines/models for transnational referral mechanism;
- Development of models and exchange of best practices on financial investigations in illegal migration cases and implement innovative measures to investigate and prosecute the recruitment of investigate and detection of organized crime networks, modus-operandi, detection of push and pull factors and interviewing migrants techniques;
- A raised level of knowledge and awareness of new or less investigated w or possible new routes, new methods of border crossing.

4.3 This objective will be achieved through:

1. **1 Study visit** in partner country (Hungary) including:
 - ❖ visits at the Hungarian Border Police units responsible for illegal migrants discovered at the border police units responsible for border crossing control to see and understand the Hungarian approach on illegal migrants discovered at the border, respecting the fundamental human rights (asylum procedure at the border);
 - ❖ visit in one reception center in Hungary;
 - ❖ round table "Challenges and good practices in Hungary concerning cooperation and coordination, including information and intelligence sharing in response of smuggling of migrants while respecting the human rights".
2. **1 Study visit** in partner country (Republic of Moldova) including:
 - ❖ visits at the Moldavian Border Police units responsible for illegal migrants discovered at the border police units responsible for border crossing control to see and understand the Moldavian approach on illegal migrants discovered at the border, respecting the fundamental human rights (asylum procedure at the border);
 - ❖ visit in one reception center in Moldova;
 - ❖ round table "Challenges and good practices in Moldova concerning cooperation and coordination, including information and intelligence sharing in response of smuggling of migrants while respecting the human rights".

3. **2 Study visit** in partner country (Romania) with the aim to exchange best practices and experiences in the field of countering illegal migration and protection human rights; this study visits will include:
 - ❖ visits at the Romanian Border Police units responsible for illegal migrants discovered at the border police units responsible for border crossing control to see and understand the Hungarian approach on illegal migrants discovered at the border, respecting the fundamental human rights (asylum procedure at the border);
 - ❖ visit in one reception center in Romania;
 - ❖ round table "Challenges and good practices in Romania concerning cooperation and coordination, including information and intelligence sharing in response of smuggling of migrants while respecting the human rights".
4. **One workshop** in Romania (one week) on practical aspects of cooperation between states in the field of combating organized crime networks involved in smuggling of migrants. Emphasis to be put on detection of organized crime networks, modus-operandi, detection of push and pull factors and interviewing migrants techniques; this activity has as target - gathering the inputs of all the participants and creating the final version of the handbook based on the expertise gained within the framework of the study visits.
5. Drawing up a handbook of best practices in investigating organized crime networks involved in smuggling of migrants based on the information gathered during the visit studies in partner countries – Republic of Moldova, Hungary and the workshop in Romania; this is a continuous activity unfolding from the first study visit. The **handbook of best practices** will be applied with the insignia and title of Norwegian Financial Mechanisms 2009-2014.
6. Conducting activities of visibility:
 - Organize an opening reception and conference of the project;
 - Organize a closing reception and conference of the project;
 - Creating advertising materials – calendars, pens, notebooks: 350-450.

4.4 The beneficiaries of the project are the Directorate for Countering Illegal Migration and Cross-border Criminality within the General Inspectorate of the Border Police of Romania and the counterpart authorities from the partner countries. The target groups are all the border police officers within the partner countries' specialized institutions which encounter the intensification and diversification of cross-border crime phenomena regarding the smuggling of migrants, trafficking in human beings, trafficking in drugs, stolen cars and illegal traffic of goods with double usage.

4.5

<i>Risks and Risk management</i>			
Description of Risks	Likelihood	Impact	Risk mitigation plan
<i>Changing the people within each delegation from a study visit to another</i>	<i>Probably</i>	<i>Creating lack of cohesion between study visits and the expected outcome.</i>	<i>Repeated briefings with the "Responsible" of the project within each partner</i>
<i>The cost of some activities to be higher in reality than the estimation made</i>	<i>Low probability</i>	<i>Failure to comply with the program and budget as it was outlined</i>	<i>Proper management of the the financial resources available; transfer of capital from one activity (which shows the surplus) to another (additional cost)</i>
<i>Delays in the procurement procedures</i>	<i>Probably</i>	<i>Postponing certain deadlines in project implementation</i>	<i>Starting the procurement procedures timely</i>

4.6 The sustainability of the project is achieved through:

1. the core principles of the handbook will be taken into account while implementing the cooperation activities in the fourth filter as it is defined by the Integrated Border Management Concept;
2. the expertise gained by the participants to the activities of the project will be transferred to their colleagues;
3. the direct bilateral and trilateral relations established by the participants from the three countries involved in the project will continue also after the end of the project through day to day cooperation in the field;
4. distributing a number of 1000 copies of the HANDBOOK OF BEST PRACTICES to all the structures and substructures of border police within each state member (promoter and partners within the project). This way the knowhow of all three countries will be applied during the day-to-day activities of border policemen;
5. creating a network of border police officers within the three countries in combating illegal migration phenomenon.

5. Project Justification

* The information below is obtained from the Directorate of Surveillance and Border Control within the General Inspectorate of Border Police

The cross-border organized crime represents a global threat, in evolution, which gained the capability to influence the politics of countries and the activity of democratic institutions. It also constitutes an expression of the proliferation of negative phenomena increasing under the conditions of globalization.

One of the main trends defining the evolution of the cross-border crime phenomenon is the intensification and diversification of cross-border crime phenomena regarding the smuggling of migrants, trafficking in human beings, trafficking in drugs, stolen cars and illegal traffic of goods with double usage.

The geo-strategic position of Romania makes our country responsible for the management of the EU external border, which requires a high control level of the border. Approximately 2.000 km – the border with Moldova: 681,3 km, Ukraine: 649,4 km, the Black Sea: 193,5 km, and the border to Serbia: 546,4 km – represents external borders of the European Union. Thus, the prevention and countering measures of illegal migration represent interest aspects not only for Romania but also for the European Union.

Three migration routes towards Western Europe cross Romania:

- The border with Republic of Moldova and Hungary on East to West migration route,
- The border with Bulgaria on the Eastern-Mediterranean,
- and the third migration route, the Western Balkans route, the border with Serbia on the migration route which is in close connection with the other two above.

The border with Hungary we can call it as an exit gate to Schengen Area for the foreign people which is inside the country or illegally entered.

The total number of illegal migrants discovered at the green border is shown in the table below.

Illegal crossing with Hungary

Illegal Crossings	Sem. I 2012	Sem II 2011	Sem I 2011
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Outside BCP	783	364	264
Hidden in means of transportation	197	29	72
Forged documents	125	149	147
Total	1105	542	483

At the border with R. of Moldova the illegal migration phenomenon is increased in comparison with the last year, regarding the number of irregular migrants and the nationalities of migrants as well. Irregular migrants from Middle East countries like Bangladesh, Afghanistan, Iran and Pakistan represents **60% from total number of apprehensions in 2012 and 15 % in 2011** as you can see in the table below.

Nationalities of illegal migrants discovered at R. Moldova's border la in 2011 and 2012

sem I 2012		Sem II 2011		sem I 2011	
Nationality	Migrants	Nationality	Migrants	Nationality	Migrants
MDA	44	MDA	82	MDA	57
BGD	44	RUS	3	EGY	4
AFG	7	BGD	3	AFG	4
NPL	5	GEO	3	RUS	3
IND	5	AFG	1	GEO	2
IRN	4			CHN	2
SRB	2			PAK	1
MMR	2			BLR	1
PAK	2				
NGA	1				
CMR	1				
GEO	1				
RUS	1				
Total sem I 2012	119	Total sem II 2011	92	Total sem I 2011	74

A well-managed international migration policy, however, is not always enough. In order to reduce illegal movements across borders, it is also necessary to address future and potential migrants.

For developing countries, wellness and prosperity represent a dream that is often inaccessible. The migration phenomenon usually involves people who are looking to escape the poorest and most remote parts of the world (with the hope of starting a new life in a country that will offer them better economic and social opportunities) political refugees in search of asylum and refugees fleeing violence and conflicts.

However, opportunities for legal migration are usually limited due to the introduction of restrictive policies and the reluctance of host Governments to admit unskilled migrants.

Illegal private networks play a substantial role as intermediary channels between the migrant and the host country, and are especially instrumental in the choice of an ultimate destination. These networks are based upon personal relationships between migrants and relatives, acquaintances, neighbors and friends. These links may often lead to ill-advised decisions, caused, among other reasons, by exaggerated reports that attract migrants with false hopes. In trying to enter a foreign country, it is exceedingly difficult for migrants to overcome the vigilant inspection placed at the point of entry. In order to avoid border screening, some resort to organized networks, often becoming victims and searching for "migration helpers" or so-called smugglers, who are better known as criminal traffickers.

The aim of the project is to create a common language, a better understanding of the irregular migration phenomenon and enhancing the cooperation between law enforcement agencies as well.

The project shall not solve but contribute to well manage it throughout visits at police units responsible for border crossing control to see and understand the Hungarian, Moldovan and Romanian, as a transit country between them, approach on illegal migrants discovered at the border, respecting the fundamental human rights (asylum procedure at the border) and also by aiming to exchange best practices and experiences in the field of countering illegal migration and protection human rights among the mixed migration flows. *Emphasis to be put on detection of organized crime networks, modus-operandi, identifying of push and pull factors and interviewing migrants techniques.*

6. Project Organization:

The Project Promoter is the General Inspectorate of the Border Police which is the central body of the Romanian Border Police with legal personality and territorial competence for the whole zone under the responsibility of the Border Police. The management structure of the project lies in the joint activity of the Project Implementation Unit and the Directorate for Countering Illegal Migration and Cross-border Criminality as seen in Annex 2.

The Project Implementation Unit ensures the development, implementation and monitoring of projects and programs undertaken for the benefit of the Romanian Border Police, in accordance with national and community laws.

According to the organizational chart of Romanian Border Police, the Directorate for Countering Illegal Migration and Cross-border Criminality has correspondent territorial structures within the competence area. The role of this Directorate is to coordinate, support and control the activity of the subordinated territorial structures in the field of illegal migration.

The project team consists of:

- a representative within the Programme Implementation Unit (Ailoei Cristian) responsible with the implementation and monitoring of the project;
- a representative within the FINANCIAL OFFICE (Popescu Natalia) responsible with the monitoring the financial activities;
- a representative within the Department of Combating Illegal Migration and Cross-Border Crime (Rotaru Cezar) responsible for the operational activities of the study visits within Romania.

7. Detailed Implementation Schedule:

month	Year	Total Expense (EURO)	170,310.00 Eur
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Target start date*		01	2014	Planned duration (months)		15
#	Activity Name			Schedule and Cost		
1.	Undertake information and publicity activities to implement the current project such as creating advertising materials – calendars, pens, notebooks (350-450) and also through the collaboration with the media			Start month		01.2014
				Duration (weeks)		60
				Expenses (EURO)		5,000.00 Eur
				* 2500 Euro will be spent in January-February in preparation for the opening conference in March; * 2500 Euro will be spent in July-December in preparation for the closing conference in March 2015		
Start month		02.2014				
Duration (weeks)		6				
2.	Acquisition of goods necessary in the development of the project: - 7 laptops (5000 Eur), - 1 video projector (2000 Eur), - 1 paper shredder (600 Eur), - 2 flipchart (300 Eur), - 1 fax machine (600 Eur), - 21 memory stick (387 Eur), - 1 professional paper drill (400 Eur), - 1 machine plastic ring binder (700 Eur) - 1 photo camera (1000 Eur)			Expenses (EURO)		10,987.00 Eur
3.	Organize an opening reception and conference of the project: - renting a conference room (800), - coffee opening (400), - lunch (2500);			Start month		03.2014
				Duration (weeks)		1
				Expenses (EURO)		3,700.00 Eur
4.	Study visit in partner country (Romania) - Transportation by plane for 14 pers (14*390=5,460.00 Eur), - Internal transportation: 2,000.00 Eur - hotel accommodation: (14 h and m delegations+2translators)*90 Eur* 3days(Bucuresti)=4,320.00 Eur - hotel accommodation: (14+7+4+2+1pers)*90 Eur* 2days(Galati)=5,040.00 Eur - Subsistence: 7pers*3Eur/day*3 days (Romanian delegation – just for the visit to Galati)= 63 Eur - Subsistence: 4 pers*3Eur/day*3 days (representatives of the internal partners 3IGI and 1Jesuits)= 36 Eur - Subsistence: 2 pers*3Eur/day*6 days (translators within MAI)= 36 Eur Total 1: 16,955.00 Eur			Start month		03.2014
				Duration (weeks)		1
				Expenses (EURO)		16,955.00 Eur
	- Subsistence for Hungarian and Moldavian delegation, abroad: 14pers*35Eur/day*6 days*4visits abroad= 11,760.00 Eur - Subsistence for Hungarian and Moldavian delegation, abroad, for the closing conference: 14pers*35Eur/day*2 days =			Subsistence for the partners: 12.992.00 Eur		

	<p>980.00 Eur</p> <p>- Subsistence for Hungarian delegation, within their borders: 7pers*3Eur/day*6 days= 126.00 Eur</p> <p>- Subsistence Moldavian delegation, within their borders: 7pers*3Eur/day*6 days= 126.00 Eur</p> <p>Total 2= 12.992.00 Eur</p>		
5.	Follow - up reports	Start month	04.2014
		Duration (weeks)	1
		Expenses (EURO)	-
6.	<p>Study visit in partner country (Hungary)</p> <p>- Transportation by plane for 7 pers (7 m delegation*390=2,730.00 Eur),</p> <p>- Internal and external transportation: 5,200.00 Eur (we will use the bus of IGPF for transport to Budapest-Szeged – cost 2Eur/km)</p> <p>- hotel accommodation: (21 r, h and m delegations + 2translators + 1driver)*120 Eur* 5 days (Budapest and Szeged)=14,400.00 Eur</p> <p>- hotel accommodation: (7pers+1driver+1trans)*90 Eur* 1days (Oradea)=810.00 Eur</p> <p>- hotel accommodation: 1pers(translator from dorohoi)*90Eur/day*1 days (just for 1 night in Bucuresti)= 90 Eur</p> <p>- Subsistence: 1pers(translator from dorohoi)*3Eur/day*1 days (just for 1 day in Bucuresti)= 3 Eur</p> <p>- Subsistence: (7 pers+1transl+1 driver)*3Eur/day *1 day=27.00 Eur (r delegation)</p> <p>- Subsistence: (7 pers+2transl+1 driver)*35Eur/day *6 days=2,100.00 Eur (r delegation – sunday-friday)</p> <p>Total 1: 25,360 Eur</p>	Start month	05.2014
		Duration (weeks)	1
		Expenses (EURO)	25,360.00 Eur
		The cost foreseen for the bus transportation (internal and external)	
7.	Follow - up reports	Start month	06.2014
		Duration (weeks)	1
		Expenses (EURO)	-
8.	<p>Study visit in partner country (Romania)</p> <p>- Transportation by plane for 14 pers (14*390=5,460.00 Eur),</p> <p>- Internal transportation: 2,000.00 Eur</p> <p>- hotel accommodation: (14 h and m delegations+2translators)*90 Eur* 2days(Bucuresti)=2,880.00 Eur</p> <p>- hotel accommodation: (14+7+4+2+1pers)*90Eur*3days(Timisoara/</p>	Start month	07.2014
		Duration (weeks)	1
		Expenses (EURO)	18,080.00 Eur

	Constanta) = 7,560.00 Eur - Subsistence: (7pers+1driver)*3Eur/day*4 days (Romanian delegation – just for the visit to Timisoara/ Constanta) = 96 Eur - Subsistence: 4 pers*3Eur/day*4 days (representatives of the internal partners 3 IGI and 1Jesuits– just for the visit to Timisoara/ Constanta)= 48 Eur - Subsistence: 2 pers*3Eur/day*6 days (translators within MAI)= 36 Eur Total 1: 18,080.00 Eur		
9.	Follow - up reports	Start month	08.2014
		Duration (weeks)	1
		Expenses (EURO)	-
10.	Study visit in partner country (Republic of Moldova) - Transportation by plane for 14 pers (14*390= 5,460.00 Eur), - Internal transportation in Moldova: 2,000.00 Eur - hotel accommodation: (21 r, h and m delegations + 2translators)*100 Eur* 5 days (Chisinau and Szeged)= 11,500.00 Eur - hotel accommodation: 2 pers(translators from dorohoi)*90Eur/day*1 days (just for 1 night in Bucuresti)= 180 Eur - Subsistence: 2 pers(translator from Dorohoi and Oradea)*3Eur/day*1 days (just for 1 day in Bucuresti)= 6 Eur - Subsistence: (7 pers+2transl) *35Eur/day *6 days=1,890.00 Eur (r delegation – sunday-friday) Total 1: 21,036 Eur	Start month	09.2014
		Duration (weeks)	1
		Expenses (EURO)	21,036 Eur
11.	Follow - up reports	Start month	10.2014
		Duration (weeks)	1
		Expenses (EURO)	-
12.	One workshop (Romania) - Transportation by plane for 14 pers (14*390= 5,460.00 Eur), - Internal transportation: 2,000.00 Eur - hotel accommodation: (14 h and m delegations+2translators)*90 Eur* 2days(Bucuresti)= 2,880.00 Eur - hotel accommodation: (14+7+4+2+1pers)*90Eur*3days(Timisoara/	Start month	12.2014
		Duration (weeks)	1
		Expenses (EURO)	18,080.00 Eur

	Constanta) = 7,560.00 Eur - Subsistence: (7pers+1driver)*3Eur/day*4 days (Romanian delegation – just for the visit to Sibiu) = 96 Eur - Subsistence: 4 pers*3Eur/day*4 days (representatives of the internal partners 3 IGI and 1Jesuits– just for the visit to Timisoara/ Constanta)= 48 Eur - Subsistence: 2 pers*3Eur/day*6 days (translators within MAI)= 36 Eur Total 1: 18,080.00 Eur			
13.	Follow-up report	Start month	01.2015	
		Duration (weeks)	1	
		Expenses (EURO)	-	
14.	Interpreters and translations	Start month	03.2014 until 02.2015	
		Duration (weeks)	44	
		Expenses (EURO)	2,300.00 Eur	
15.	Opening and Closing reunion within each study visit/ workshop (on the first and the last day) A total of 10 lunches – 2 for each visit(5 study visits) – one for the beginning of the visit and one in the end of the study visit. In Hungary, Romania and R Mld there is foreseen an amount of 20 Eur/ pers/1 lunch. There are 23 people (21 = 7 of each delegation + 2 translators).	Start month	03.2014 until 02.2015	
		Duration (weeks)	36	
		Expenses (EURO)	4,600 Eur	
			- Study visit to R - March - 920 Euro, - Study visit to U - May - 920 Euro, - Study visit to R - July to 920 Eur - Study visit in Mld - September-920 Eur - Workshop in R - December - 920 Eur.	
	For the study visits within Hungary (1 at number) there is 1 person foreseen in participating to the opening and closing reunions Costs implied: 1 visit * 2 lunches * 1 person * 20 eur/lunch = 40 eur			40 Eur - Study visit in Hungary
	For the study visits within Romania (3 at number) there are 5 people foreseen in participating to the opening and closing reunions (from which there are 4 from the part of the internal partners + 1 driver) Costs implied: 3visits * 2 lunches * 5 people *20 eur/lunch = 600.00 Eur		600.00 EUR - Study visit to R - March - 200 Euro, - Study visit to R - July-200 Eur - Workshop in R - December - 200 Eur.	
16.	Drawing up a handbook of best practices in investigating organized crime networks involved in smuggling of migrants and distributed a number of 1000 copies to all the	Start month	03.2014 until 02.2015	
		Duration (weeks)	36	
		Expenses (EURO)	10,000.00 Eur	

	authorities involved in the project within the leader and the partner countries.		
17.	Create personalized CDs containing best practices in investigating organized crime networks involved in smuggling of migrants based on the information gathered during the visit studies in the leader country, in partner countries and during the workshop in Romania	Start month	03.2014 until 02.2015
		Duration (weeks)	36
		Expenses (EURO)	3,000.00 Eur
18.	Acquisition consumables and supplies	Start month	01.2014 – 02.2015
		Duration (weeks)	52
		Expenses (EURO)	4,000.00 Eur
			* 2000 Euro will be spent in January-February in preparation for the opening conference in March; * 2000 Euro will be spent in July-December in preparation for the closing conference in March 2015
19.	Organize a closing conference of the project - Transportation by plane for 14 pers (14*390=5,460.00 Eur), - Internal transportation: 100.00 Eur - hotel accommodation: (14 h and m delegations+2translators)*90 Eur* 3days(Bucuresti)=4,320.00 Eur Cost with the conference (as the opening conference)= 3,700.00 Eur	Start month	03.2015
		Duration (weeks)	2
		Expenses (EURO)	13,580.00 Eur

* This date could be brought forward depending on the date of approval of the Project

The major Milestones and Monitoring of Progress

Major Milestones:

Milestone1 – study visit in Romania: The first study visit in Romania is aimed at familiarizing the participants with the operational aspects of the project through a series of activities such as: presentation of the regular border control performed by the Romanian Border Police in one land BCP, as well as presentation of the main responsibilities and actions taken by the General Inspectorate for Immigration in one asylum seekers' camp. At the same time, the second half of the study visit will be dedicated to the establishment of the handbook summary and the guidelines for the first draft.

Milestone2 – study visit in Hungary: The purpose of the study visit in Hungary is: presentation by the Hungarian counterparts of the regular border control performed in one BCP, as well as presentation of the main responsibilities and actions taken by Hungarian Immigration authorities in one accommodation center asylum seekers/illegal migrants. At the same time, the second half of the study visit will be dedicated to a round table for the assessment of the ongoing activities related to the drawing of the handbook.

Milestone3 – study visit in Romania: The second study visit in Romania is aimed at familiarizing the participants with the operational aspects of the project through a series of activities such as: presentation of the regular border control performed by the Romanian Border Police in Constanta harbor BCP, as well as presentation of the main responsibilities and actions taken by the General Inspectorate for Immigration in one public custody center. At the same time, the second half of the study visit will be dedicated to a round table for the ongoing activities related to the drawing of the handbook.

Milestone4 – study visit in Moldova: The purpose of the study visit in Hungary is: presentation by the Moldovan counterparts of the regular border control performed in one BCP, as well as presentation of

the main responsibilities and actions taken by Moldovan Immigration authorities in one accommodation center for asylum seekers/illegal migrants. At the same time, the second half of the study visit will be dedicated to a round table for the assessment of the ongoing activities related to the drawing of the handbook.

Milestone5 – workshop in Romania: aimed at gathering the inputs of all the participants and creating the final version of the handbook based on the expertise gained within the framework of the study visits.

Monitoring will be done by sending reports after each study visit of the project partners to promoter and vice versa.

The progress reports will be prepared by the project promoter, the operator of the program.

Monitoring activities will be carried out by the program operator and financier

8. Budget and Financing Plan:

8.1 Summary Budget (In EURO)

Total Eligible Expenses Breakdown	2014	2015	Total	%
Undertake information and publicity activities	5,000.00 Eur	-	5,000.00 Eur	2,94
Acquisition of goods necessary in the development of the project	10,987.00 Eur	-	10,987.00 Eur	6,45
Acquisition of consumables and supplies	4,000.00 Eur	-	4,000.00 Eur	2,35
Opening reception and conference of the project	3,700.00 Eur	-	3,700.00 Eur	2,17
Travel and Subsistence within study visits and workshop	112,503.00 Eur	-	112,503.00 Eur	66,06
Opening and closing reunion within each study visits and workshop	5,240.00 Eur	-	5,240.00 Eur	3,08
Handbook of best practices and CDs	-	13,000.00 Eur	13,000.00 Eur	7,63
Closing conference of the project	-	13,580.00 Eur	13,580.00 Eur	7,97
Interpreters and translation	-	2,300.00 Eur	2,300.00 Eur	1,35
Total Eligible Expenses	141.430.00 Eur	28,880.00 Eur	170,310.00 Eur	100
Non-eligible Expenses	-	-	-	-
Total Project Cost	170,310.00 Eur		170,310.00 Eur	100

8.2 Financial Resources – Eligible Expenses Funding (In EURO)

	2013	2014	2015	Total	%
Grant Allocation	-	120,215.50 Eur	24,548.00 Eur	144,763.50 Eur	85
Co-financing from central, regional or local government budget	-	21,214.50 Eur	4,332.00 Eur	25,546.50 Eur	15
Other (e.g. own – cofinancing)	-	-	-	-	-
Total Funding	-	141.430.00 Eur	28,880.00 Eur	170,310.00 Eur	

9. Procurement:

Purchasing of products mentioned under section 7 within this fiche is made in accordance with the national legislation (OUG 34/2006, updated in 2013, Decision amending and supplementing Government Decision no. 925/2006 for approval of the application of the provisions concerning the award of public procurement contracts of OUG 34/2006).

The purpose of purchasing the products mentioned on article 7 is:

- to lead to the fulfillment of project objectives (creating a network of border police officers within the three countries in combating illegal migration phenomenon and protection of human rights/ developing new ways, means and procedures or improving the existing ones used in the work of combating illegal migration and protection of human rights);
- to facilitate communication with the partners (sending information, materials, documents necessary in developing the handbook of good practices);
- creating a good environment by providing objects and tools that streamline the day to day activity.

10. Legal Issues Relevant to the Project:

➤ European legislation

- Regulation (EC) no. 562/ 2006 of the European Parliament and Council of 15th of March 2006 establishing a Community Code on the rules governing the movement of people across borders (Schengen Border Code)
- European Convention on Human Rights and the 1984 Convention against Torture and other Cruel, Inhuman or Degrading Treatment or Punishment.
- 1966 International Covenant on Civil and Political Rights (ICCPR),
- the 1950 European Convention for the Protection of Human Rights and Fundamental Freedoms and its 14 Protocols,
- the 1957 European Convention on Extradition, the European Convention on the Suppression of Terrorism.

➤ National legislation

- Government Emergency Ordinance no. 104 of 27th of June 2001 on the organization and functioning of the Romanian Border Police
- Government Emergency Ordinance no. 105 of 27th of June 2001 on the state border of Romanian
- Decision no 445 of 9th of May 2002 on the approval of the methodological norms of application of the Government Emergency Ordinance no. 105 of 27th of June 2001 on the state border of Romanian
- Decision no. 220 of 9th of March 2011, approving of the National Strategy on integrated management of Romanian state Border in the period 2011-2012
- Decision no. 1.122 of 18th of March 2007, approving the National Strategy on immigration for the period 2007 – 2010
- Law no. 122 of 4th of May 2006 on the asylum in Romania
- Emergency Ordinance no. 194 of 12 December 2002 on the regime of aliens in Romania

The cooperation between Romania and republic of Moldova is regulated by a series of agreements, conventions, treaties, protocols - as following:

- Law no. 208 of December 31, 1999 regarding the ratification of the Agreement on cooperation in preventing and combating cross-border crime.
- Law no. 70 of 16 March 2001 regarding the ratification of the Agreement between the Romanian Government, the Government of Moldova and the Cabinet of Ministers of Ukraine on cooperation in the fight against crime.

- Decision no. 218 of 17 March 2010 for approving the Agreement between the Government of Romania and the Government of Republic of Moldova regarding crossing the state border between Romania and Republic of Moldova.
- Law no. 10 of January 19, 2010 regarding the ratification of the Agreement between the Government of Romania and the Government of the Republic of Moldova on local border traffic.
- The Agreement between the Government of Romania and the Government of Moldova on mutual passage of citizens, signed in Bucharest on 20.10.2006.
- The Agreement between the Government of Romania and the Republic of Moldova on the readmission of foreigners - July 27, 2001.
- The Agreement between the Romanian Government, the Government of Moldova and the Cabinet of Ministers of Ukraine on cooperation in the fight against crime, July 6, 1999;
- The Agreement between the Government of Romania and the Republic of Moldova on customs cooperation and mutual administrative assistance for the prevention, investigation and combating of customs offenses -24 April 2000;
- The Protocol between the General Inspectorate of the Border Police within the Ministry of Interior of Romania and the Moldovan Border Guard Service on the exchange of information, in order to fulfill specific tasks, signed in Chisinau on November 22, 2005.
- The Protocol between the Ministry of Administration and Interior and the Ministry of Internal Affairs of Romania and the Border Guard Service of Moldova, signed in Bucharest on March 23, 2006, in application of the Agreement between the Government of Romania and the Republic of Moldova on the readmission of foreigners, signed in Bucharest on 27 July 2001.
- The Agreement between the Government of Romania and the Government of Republic of Moldova on crossing the state border between Romania and Moldova, signed in Bucharest on 13 November 2009.
- The Agreement between the Government of Romania and the Republic of Moldova on border traffic, signed in Bucharest on 13 November 2009.
- The Protocol between the Government of Romania and the Government of Republic of Moldova on implementing the Agreement between the European Community and the Republic of Moldova on the readmission of illegally signed in Brussels on 10 October 2007. The document was signed in Bucharest on 25 March 2010.
- The Treaty between Romania and the Republic of Moldova regarding the state border regime, the cooperation and mutual assistance on border issues - was signed in Bucharest on November 8, 2010.

The cooperation between Romania and Hungary has a long history and is regulated by a series of agreements, conventions, treaties, protocols - as stipulated in Annex 4.

11. Cross Cutting Issues

The objective of the project is to increase citizens' security through the improvement of the efficiency of cooperation between law enforcement agencies and NGOs in partner countries in fighting illegal migration and organized crime. For that practical aspects of cooperation between states in the field of combating organized crime networks involved in smuggling of migrants will be highlighted. Emphasis to be put on detection of organized crime networks, modus-operandi, detection of push and pull factors and interviewing migrants techniques. as a result will be created a handbook of best practices in investigating organized crime networks involved in smuggling of migrants.

The target groups are all the border police officers within the partner countries' specialized institutions which encounter the intensification and diversification of cross-border crime phenomena regarding the smuggling of migrants, trafficking in human beings, trafficking in drugs, stolen cars and illegal traffic of goods with double usage.

Also we aim to develop of new ways, means and procedures or improving the existing ones used in the work of combating illegal migration and protection of human rights

In order to ensure that the principles of good governance are respected, PP will undertake mainly, without being restrictive, the following measures:

- PP will apply the national legislation regarding public procurement procedures for all the equipments and goods provisioned in the project application,
- PP will consult with the Project partner regarding the implementation of the activities,
- PP will open a separate account in order to have a better monitoring of the financial flow,
- PP will ensure access to the project documents for any audits that may come,
- PP will consider the principle of effectiveness and efficiency regarding the implementation of the activities and acquisition of equipments and goods.

Also, is necessary to state that the responsibility for implementing the project lies with the PP, along the Project Partner for the specific training sessions.

A special importance is paid by the Project to adapting a specific approach to the all major principles of durable development: protection for the environment, economic performance, social responsibility, and equity and respect.

The Project shall not have no a negative impact on the environment.

The development of the PP's institutional capacity must be achieved in an economic and technologic sustainable manner, to ensure a short and long term positive impact on society in general, the used prices having to reflect to a real level the environment and social costs. It aims so to allow registering more efficient solutions compared to the existing ones offered by present development models, once the Project's implementation is achieved.

During of the Project's implementation, the PP assumes the responsibility that, for the display of the Project's activities, shall respect the provisions of the national and Community legislation regarding the equal treatment for women and men, without excluding from the benefits resulted from the project any person, regardless the gender, nationality, ethnicity, mother tongue, religion, age, disabilities etc. The enforcement of the expected results of the Project shall be made without any social, cultural, ethnical or any other type of discrimination. In planning and implementation of all activities within the Project, according to the legislation in force, the principle of equal chances shall be considered, and it will contribute to the increase of the social standards of the beneficiary and of the targetted group.

In building up the Project's management team the principle of equal chances was taken into consideration, and it will also be considered during the selection of the persons to be included in the target group. Also, services and products (equipment, furniture etc.) procurement contracts shall be made with full respect of the principles of equal and non-discriminatory treatment for all the duration of the acquisition procedures, offering equal chances for all potential competitors aiming to become contractors. At the same time, during training sessions, it shall be introduced a module on awareness regarding the promotion and importance of the concept on equal chances.

12. Publicity

Conducting activities of visibility:

- Organize an opening reception and conference of the project;
- Organize a closing reception and conference of the project;
- Creating advertising materials – calendars, pens, notebooks: 350-450;

The handbook of best practices will be applied with the insignia and title of Norwegian Financial Mechanisms 2009-2014.

It will be developed personalized CDs containing best practices in investigating organized crime networks involved in smuggling of migrants based on the information gathered during the visit studies in partner countries – Republic of Moldova, Hungary and the workshop in Romania;

On the purchased items will be apply sticker marks of the financier (the insignia and title Norwegian Financial Mechanisms 2009-2014).

The timeframe is established as seen in Sections 7.

13. Annexes